

Staff Report 08

LESSEE:

Alice Lahl, Trustee of the Edgar Lahl By-Pass Trust; and William A. Lahl, Trustee of the Lahl Family 2004 Irrevocable Trust

APPLICANT:

Lahl Tahoe Legacy Property, LLC, a California Limited Liability Company

PROPOSED ACTION:

Termination and Issuance of a General Lease – Recreational Use.

AREA, LAND TYPE, AND LOCATION:

Sovereign land in Lake Tahoe, adjacent to 7202 North Lake Boulevard, Tahoe Vista, Placer County (as shown in Figure 1, below).

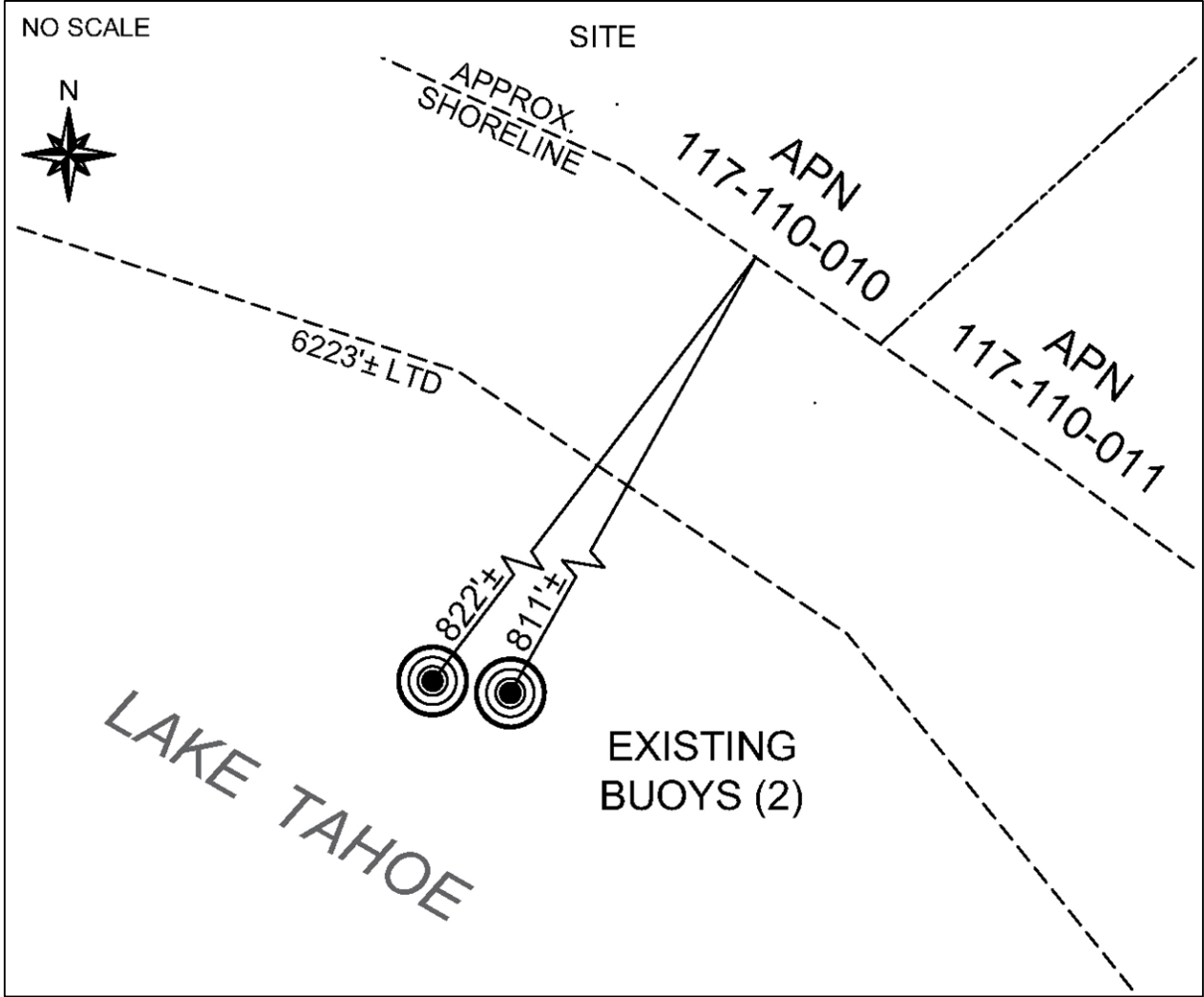
Figure 1. Location



AUTHORIZED USE:

Use of two existing mooring buoys (as shown in Figure 2, below).

Figure 2. Site Map



NOTE: This depiction of the lease premises is based on unverified information provided by the Applicant or other parties and is not a waiver or limitation of any State interest in the subject or any other property.

TERM:

10 years, beginning April 2, 2025.

CONSIDERATION:

\$546 per year, with an annual Consumer Price Index adjustment.

SPECIFIC LEASE PROVISIONS:

- Liability insurance in an amount no less than \$1,000,000 per occurrence.
- Lessee acknowledges that a permit or registration from the Tahoe Regional Planning Agency (TRPA) may be required for the Authorized Improvements and failure to obtain a permit or registration from TRPA and maintain compliance with that permit or registration may result in TRPA imposing civil penalties and will constitute a breach of the lease.
- Lessee shall not store any personal items or construct any improvements in the Public Trust easement which may impair the public's right of access for navigation, fishing, and Public Trust-consistent recreational uses.
- The indemnity provisions of Section 3, Paragraph 11 of the proposed lease shall also extend to the period of Lessee's unauthorized occupation of state-owned lands, from June 30, 2021 to April 1, 2025.

STAFF ANALYSIS AND RECOMMENDATION:

AUTHORITY:

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, 6503.5, and 6505.5; California Code of Regulations, title 2, sections 2000 and 2003.

PUBLIC TRUST AND STATE'S BEST INTERESTS:

On December 18, 2015, the Commission authorized a General Lease – Recreational Use to Alice Lahl, Trustee of the Edgar Lahl By-Pass Trust; and William A. Lahl, Trustee of the Lahl Family 2004 Irrevocable Trust ([Item 9, December 18, 2015](#)). This lease will expire on October 16, 2025.

One of the Lessees, Alice Lahl, has since passed. Her ownership interest in the parcel was passed to Lawrence Lahl, Trustee of the Lawrence A. Lahl and Adriana Lahl Revocable Living Trust dated 05/23/2008; Robert E. Lahl, Trustee of the Robert and Tamara Lahl Living Trust dated 09/28/2005; William A. Lahl, Trustee of the William A. Lahl and Karen G. Lahl Revocable Trust dated 10/17/2001; and Daniel E. Lahl, Trustee of the Lahl Trust dated 01/05/2018.

On May 24, 2021, William A. Lahl, Trustee of the Lahl Family 2004 Irrevocable Trust, transferred his ownership interest in the parcel to Lawrence A. Lahl, Trustee of the Lawrence A. Lahl and Adriana Lahl Revocable Living Trust dated 05/23/2008; Robert E. Lahl, Trustee of the Robert and Tamara Lahl Living Trust dated 09/28/2005;

William A. Lahl, Trustee of the William A. Lahl and Karen G. Lahl Revocable Trust dated 10/17/2001; and Daniel E. Lahl, Trustee of the Lahl Trust dated 01/05/2018.

On June 30, 2021, the aforementioned parties transferred their total ownership interest in the upland parcel to Lahl Tahoe Legacy Property, LLC, a California Limited Liability Company. Staff recommend terminating the lease because the Lessee did not notify staff of the ownership transfer of the upland parcel nor sign a quitclaim deed. The proposed termination date is April 1, 2025, the day preceding the start of the proposed lease.

The Applicant is applying for a General Lease – Recreational Use for the use of two existing mooring buoys. On January 21, 2025, the Applicant registered the two mooring buoys with TRPA (Registration No. 11164).

Accounting records for Lease 7860 show rent has been paid through October 16, 2025. Staff recommends that a prorated amount of \$549.45 be credited to the Applicant and applied to their next annual rental payment, to account for rent which has already been paid. Staff also recommends that the new proposed lease have an effective date of April 2, 2025. The lease provisions regarding indemnity in the proposed lease will also be extended to apply to the entire period of the Applicant's unauthorized occupation of State land, from June 30, 2021 through April 1, 2025.

The Applicant owns the uplands adjoining the lease premises. The subject improvements are privately owned and maintained and facilitate recreational boating. Recreational boating is a water-dependent use that is generally consistent with the common law Public Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust land. (Pub. Resources Code, § 6503.5.)

The proposed lease does not alienate the State's fee simple interest or permanently impair public rights. The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the lease premises, and reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from State land and restore the lease premises to their original condition.

The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the occupation of the public land involved.

CLIMATE CHANGE:

Climate change significantly affects inland non-tidal lakes such as Lake Tahoe. The frequency and severity of natural disasters like flooding, wildfire, drought, extreme heat, and storms are increasing throughout the state of California, including the Sierra Nevada mountains, and will continue to accelerate through the end of the century. Structures along the shores of inland lakes are particularly vulnerable to the more frequent and extreme weather events and shifts in seasonal characteristics.

According to [California's Fourth Climate Change Assessment](#), released in 2018, the most significant impacts of climate change in the Sierra Nevada Region are more intense heat, precipitation extremes, declining snowpacks, and changes in streamflow timing. The long-term warming trend will lead to warmer and shorter winters, and longer and drier summers. Successive dry and warm winters are resulting in minimal snowpack, increased winter streamflows and floods, and decreased spring and summer runoff. Prolonged low lake levels will become normal. Low lake level conditions can create more expansive beaches and increased shoreline access in dry months. However, these conditions interfere with boat launching and mooring facilities. This impact is most noticeable where the facilities are sited on shallow, low gradient lake bottom locations.

Dry winters will be punctuated with exceedingly wet years where prolonged and excessive precipitation can produce flash floods. High precipitation in these years will result in higher lake levels, causing beaches to narrow and reducing public access. Extra saturation of the soil can increase erosion, especially following intense wildfire seasons. Surface runoff water may carry more sediment into the lake, adversely impacting water quality and clarity.

Climate change may also lead to more intense and unpredictable storm events and winds. These storms may deviate from prevailing wind patterns for the region. These winds can accelerate shoreline erosion in some areas or cause erosion in areas not typically subject to erosion. Additionally, these winds can increase wave damage on structures and boats along the lake.

Improvements authorized under this lease may require more frequent inspection and maintenance to ensure they are not displaced during storm events. Watercraft moored to buoys are also vulnerable to high wind events and damaging waves.

CONCLUSION:

For all the reasons above, staff believes the issuance of this lease will not substantially interfere with Public Trust needs at this location, at this time, and for the term of the proposed lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

OTHER PERTINENT INFORMATION:

1. Approval or denial of the application is a discretionary action by the Commission. Each time the Commission approves or rejects a use of sovereign land, it exercises legislatively delegated authority and responsibility as trustee of the State's Public Trust lands as authorized by law. If the Commission denies the lease, the Applicant may be required to remove the existing improvements. The lessee has no right to a new lease or to renewal of any previous lease.
2. This action is consistent with the "Leading Climate Activism" and "Meeting Evolving Public Trust Needs" Strategic Focus Areas of the Commission's 2021-2025 Strategic Plan.
3. Termination of the lease is not a project as defined by the California Environmental Quality Act (CEQA) because it is an administrative action that will not result in direct or indirect physical changes in the environment.

Authority: Public Resources Code section 21065 and California Code of Regulations, title 14, sections 15060, subdivision (c)(3), and 15378, subdivision (b)(5).

4. Staff recommend that the Commission find that issuance of the lease is exempt from the requirements of CEQA as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 14, section 15301.

Authority: Public Resources Code section 21084 and California Code of Regulations, title 14, section 15061.

RECOMMENDED ACTION:

It is recommended that the Commission:

CEQA FINDING:

Find that issuance of the lease is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 14, section 15301.

PUBLIC TRUST AND STATE'S BEST INTERESTS:

Find that the proposed lease will not substantially impair the public rights to navigation and fishing or substantially interfere with the Public Trust needs and values at this location, at this time, and for the term of the lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

AUTHORIZATION:

1. Authorize termination of Lease 7860, a General Lease – Recreational Use, issued to Alice Lahl, Trustee of the Edgar Lahl By-Pass Trust; and William A. Lahl, Trustee of the Lahl Family 2004 Irrevocable Trust, effective April 1, 2025.
2. Authorize issuance of a General Lease – Recreational Use to the Applicant beginning April 2, 2025, for a term of 10 years, for the use of two existing mooring buoys; annual rent in the amount of \$546, with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$1,000,000 per occurrence.