# CALENDAR ITEM C88

A 5 06/19/14 W 26723 PRC 9286.9 K. Colson S 1

CONSIDER RESCISSION OF PRIOR APPROVAL AND NEW APPROVAL OF THE PURCHASE OF LAND (APN 027-010-16) WITH KAPILOFF LAND BANK FUNDS, LOCATED AT 3339 LAKE TAHOE BOULEVARD, IN SOUTH LAKE TAHOE, EL DORADO COUNTY

#### PARTIES:

California Tahoe Conservancy

California State Lands Commission, as Trustee of the Kapiloff Land Bank Fund

#### **BACKGROUND:**

At its April 23, 2014 meeting, the California State Lands Commission (Commission), as Trustee of the Kapiloff Land Bank Fund, approved the acquisition of a 0.44-acre parcel of land at 3339 Lake Tahoe Boulevard in South Lake Tahoe and the lease of that property to the California Tahoe Conservancy (CTC) (Calendar Item 76). Since the April meeting, the transaction has changed slightly and the Commission now has the opportunity to reconsider the acquisition. Originally, the transaction was structured so that the CTC and the Commission would purchase the 0.86-acre parcel together from the property owner, Alta Mira, Ltd., and the parcel would be split into two parcels just prior to recordation. Now, CTC will purchase the entire 0.86-acre parcel from Alta Mira, Ltd. and the Commission will purchase the 0.44-acre parcel directly from CTC.

#### PROPOSED ACQUISTION:

The proposed acquisition consists of a 0.44-acre parcel, shown on Exhibit A, located adjacent to Lake Tahoe at 3339 Lake Tahoe Boulevard, South Lake Tahoe, El Dorado County. The 0.44-acre parcel is located between the high watermark and the low watermark and includes a 12-foot wide pedestrian access path running along the eastern edge of the property to U.S. Highway 50 (Exhibit A). The 0.44-acre parcel is currently part of a larger 0.86 acre parcel (Assessor's Parcel Number [APN] 027-010-16). CTC has an option to purchase the 0.86-acre parcel from Alta Mira Ltd., for a price of \$2,500,000. The Commission would immediately acquire the 0.44-acre parcel for \$500,000 from the CTC.

The property is located next to the South Lake Tahoe El Dorado Recreation Area and acquisition by the State will help to expand public lakefront access immediately adjacent to the largest assemblage of public lakefront ownership and recreation amenities in all of South Lake Tahoe. Once acquired, the property will provide the opportunity to expand public access to the shores of Lake Tahoe, provide storm water treatment, extend the bike path, and incrementally improve the scenic quality of this stretch of U.S. Highway 50 and the shoreline of Lake Tahoe.

Fee title, including all mineral interests and subsurface rights, shall be conveyed to the Commission. Additionally, the parcel is already burdened with an easement for telephone poles, a drainage easement and an easement for a bike trail. The Commission will accept and hold title to the acquired property as sovereign lands subject to the Public Trust, pursuant to provisions of Division 6 of the Public Resources Code section 6000 et seq.

The 0.86-acre parcel is currently improved with a 5,402 square foot, two-story, mixed-use building constructed in 1957. This building will be removed prior to the close of escrow. Other structures currently located on the 0.86-acre parcel that will also be removed prior to the close of escrow include exterior stairs, concrete patios, picnic table, barbeque, and walkways, concrete stairs and railing, and a 330-gallon inactive heating oil fuel tank filled with concrete. The building and most of the soon to be removed improvements are not located on the 0.44-acre parcel. Accordingly, the option agreement requires the building and improvements to be demolished and removed prior to the close of escrow with the CTC. This is also a condition precedent for the Commission to acquire the 0.44-acre parcel from the CTC.

#### **LEGAL REQUIREMENTS:**

The Kapiloff Land Bank Act (Act), Public Resource Code sections 8600 et seq., was enacted in 1982 and is an extension of the Commission authority provided for in Public Resources Code section 6307. The Act was created to facilitate settlements of title to real property with cash payments where exchange parcels are not readily available or are not of equal or greater value. The Commission holds and administers the acquired lands as sovereign public trust lands of the legal character of tide and submerged lands.

Pursuant to Public Resources Code section 8613, the Commission, acting as the Kapiloff Land Bank Trustee, may expend monies to purchase outstanding interest in tide and submerged lands whether or not they have been filled, diked, or cut off from tidal waters, lands which have been or may be converted to wetlands, or adjoining or nearby lands where the public use and ownership of the land is necessary or extremely beneficial for furtherance of public trust purposes. The purchase price shall not exceed the fair market value of the outstanding interest to be acquired. Prior to any such

acquisition the trustee shall review the evidence and applicable law and shall determine whether the State may have any right, title, or interest therein and deduct from the economic value of the acquisition. The trustee shall make all reasonable attempts to acquire the mineral and other subsurface rights.

#### **STAFF ANALYSIS:**

As required by Public Resources Code section 8621, staff reviewed the evidence and the applicable law to determine what interest the State has in the property. At Lake Tahoe, the State owns the bed of the lake on the California side below the elevation of 6223 feet LTD and holds a public trust easement for navigation, commerce, fisheries, recreation and preservation of open space between the high and low water marks.

Staff conducted an independent analysis of the property, including reviewing title reports, maps, surveys, appraisals, environmental documents and other relevant information. Staff also conducted a field survey to locate the high watermark, elevation 6228.75 feet, LTD and the low watermark, elevation 6223 feet, LTD which are the boundaries of the majority of the Commission parcel. Staff reviewed the appraisal for the property and finds the value is equal to or greater than the \$500,000 sale price. The appraisal was also approved for use in the transaction by the California Department of General Services. The size and configuration of the Commission's 0.44-acre parcel is based on an allocation of the purchase price between the Commission and the CTC and was analyzed by an appraiser and found to be reasonable. The Commission's parcel consists of 0.44 acre, which represents 51% of the Subject Property's total area (0.86 acre). The purchase price also takes into account the value of the public trust easement interest the Commission already holds on a portion of the property.

Previously, the Commission has exercised the public trust easement at Speedboat Beach at the north end of Lake Tahoe because a fence had been erected that blocked public access along the lakefront (October 22, 2009, Calendar Item 61). The Commission declared that the public trust easement area at Lake Tahoe was needed and must be available for public uses of access, navigation, fishing and other lake related recreational uses such as bathing, swimming and open space. Acquiring the underlying fee title of land at Lake Tahoe provides a significant benefit to the trust by ensuring that the public can access and enjoy the lake at this location in perpetuity.

Staff concluded that the property is extremely beneficial for the furtherance of public trust purposes including water-related recreation, public access, open space, and wildlife habitat due to its location being immediately adjacent to Lake Tahoe.

Additionally, the Commission's parcel will be leased to CTC, which will manage the property and assume all liability.

Based on these findings, staff recommends that the Commission, as Trustee for the Kapiloff Land Bank Fund, authorize the expenditure of funds set forth above.

#### OTHER PERTINENT INFORMATION:

- 1. A notice of Potential Land Acquisition containing a short description of the property, Assessor's Parcel Number, and the Commission meeting date and contact information was issued on March 20, 2014, pursuant to the requirements of Public Resources Code section 8622.
- 2. At the April 23, 2014, Commission meeting, the Commission authorized the purchase of the 0.44-acre parcel for \$500,000 in Kapiloff Land Bank Funds and lease of the property to the CTC for management. The lease as authorized at the April 23, 2014 Commission meeting is not being altered and therefore does not need to be reconsidered for approval.
- 3. The staff recommends that the Commission find that this activity is exempt from the requirements of the California Environmental Quality Act (CEQA) as a statutorily exempt project. The project is exempt because it involves an action taken pursuant to the Kapiloff Land Bank Act, Public Resources Code section 8600 et seq.

Authority: Public Resources Code section 8631.

4. This activity involves lands identified as possessing significant environmental values pursuant to Public Resources Code section 6370 et seq., but such activity will not affect those significant lands. Based upon the staff's consultation with the persons nominating such lands and through the CEQA review process, it is the staff's opinion that the project, as proposed, is consistent with its use classification.

#### **EXHIBIT:**

A. 0.44 Acre Parcel Land Description and Plat Map

#### **RECOMMENDED ACTION:**

It is recommended that the Commission:

#### **CEQA FINDING:**

Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, Title 14, section 15061 as a statutorily exempt project pursuant to Public Resources Code section 8631, an action taken pursuant to the Kapiloff Land Bank Act, Public Resources Code section 3600 et seq.

#### SIGNIFICANT LANDS INVENTORY FINDING:

Find that this activity is consistent with the use classification designated by the Commission for the land pursuant to Public Resources Code section 6370 et seq.

#### **AUTHORIZATION:**

- 1. Find that the value of the 0.44-acre parcel of land depicted in Exhibit A to be acquired by the Commission, as Trustee of the Kapiloff Land Bank fund, is equal to or greater than \$500,000.
- 2. Rescind the prior authorization at the April 23, 2014 Commission meeting (C76), for the expenditure of \$500,000 from the Kapiloff Land Bank Fund for the purchase of a 0.44-acre parcel of land.
- 3. Authorize the expenditure of \$500,000 from the Kapiloff Land Bank Fund for the purchase of a 0.44-acre parcel of land, as depicted on Exhibit A attached hereto, and acceptance of title to said parcel.
- 4. Authorize the Executive Officer of the California State Lands
  Commission to execute any documents required to effectuate the
  acquisition of the 0.44-acre parcel of land depicted on Exhibit A and
  take all necessary and appropriate action to carry out the acquisition.

# LAND DESCRIPTION RESULTANT STATE PARCEL

A portion of that certain parcel of land as described in that certain Grant Deed recorded October 12, 1979 in Book 1811 at Page 393, Official Records of El Dorado County, being a portion of Lot 4, Section 33, Township 13 North, Range 18 East, M.D.M., and being more particularly described as follows:

COMMENCING at the southwest corner of said parcel; thence from said point of commencement, along the westerly line of said parcel, North 00°46'27" East 95.23 feet to a point on the high watermark of Lake Tahoe, said point being the POINT OF BEGINNING; thence from said point of beginning along the westerly line of said parcel, North 00°46'27" East 118.57 feet to the low watermark of Lake Tahoe; thence leaving said easterly line and along said low watermark the following four (4) courses:

- 1) North 82°06'19" East 48.35 feet,
- 2) South 86°31'16" East 64,76 feet.
- North 68°35'19" East 56.65 feet, and
- 4) North 71°11'55" East 2.98 feet to a point on the easterly line of said parcel;

thence leaving said low watermark and along the easterly and southeasterly lines of said parcel the following four (4) courses:

- 1) South 07°25'48" East 142.00 feet,
- South 74°34'12" West 39.58 feet.
- 3) South 07°13'43" East 68.28 feet, and
- 4) To the right along the arc of a non-tangent 20.00 foot radius curve, having a radial bearing of North 81°24'14" East, a central angle of 104°16'26", and an arc length of 36.40 feet to a point on the northerly Right of Way line of State Highway No. 50;

thence along said Right of Way and southerly line of said parcel to the left along the arc of a non-tangent 1540.00 foot radius curve, having a radial bearing of North 04°09'45" East, a central angle of 00°08'29", and an arc length of 3.80 feet; thence leaving said Right of Way and southerly line, North 32°52'00" East 25.13 feet to a point on a line that is parallel with the easterly and southeasterly lines of said parcel, and lying 12.00 feet westerly and northwesterly at right angles therefrom; thence along said parallel line the following three (3) courses:

- North 07°13'43" West 78.68 feet,
- 2) North 74°34'12" East 39.54 feet, and
- North 07°25'48" West 48.33 feet to a point on said high watermark;

thence leaving said parallel line and along said high watermark the following four (4) courses:

- 1) South 71°36'27" West 44.10 feet,
- 2) South 71°23'11" West 49.25 feet,
- 3) South 71°03'25" West 51.76 feet, and
- 4) South 68°16'54" West 33.46 feet to the point of beginning.

The BASIS OF BEARINGS of this description is a tie line between found monuments at the southwest corner of said parcel and the northwest corner of that parcel as described in that certain Quitclaim Deed recorded in Volume 407 at Page 129, Official Records of said county, and shown on an unrecorded survey prepared by LS 2725 and dated May 1959, the bearing of which is calculated to be North 60°08'32" East.

Accompanying plat is hereby made part of this description.

#### END OF DESCRIPTION

Prepared 03/19/2014 by the California State Lands Commission Boundary Unit.



