Meeting Date: 06/07/24 Lease Number: 5730

Staff: M. Pelka

# Staff Report 24

# LESSEE/APPLICANT:

Viking 1 Property, LLC, a California limited liability company

# PROPOSED ACTION:

Acceptance of a Lease Quitclaim Deed and Issuance of a General Lease – Recreational Use.

### AREA, LAND TYPE, AND LOCATION:

Sovereign land located in Lake Tahoe, adjacent to 4100 Ferguson Avenue and 4080 North Lake Boulevard, near Carnelian Bay, Placer County (as shown in Figure 1).

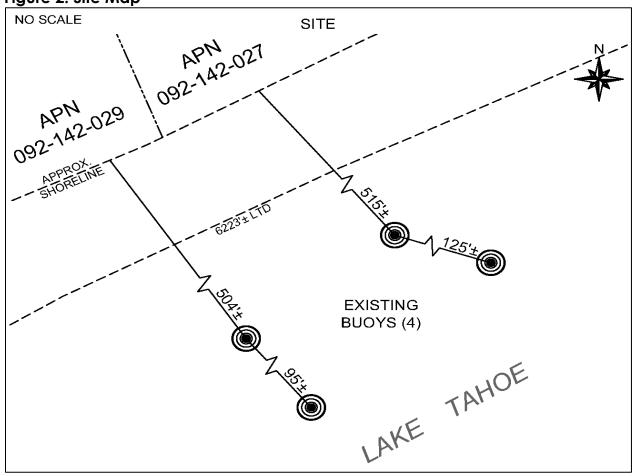
Figure 1. Location



#### **AUTHORIZED USE:**

Use of two existing mooring buoys previously authorized by the Commission and two existing mooring buoys not previously authorized by the Commission (as shown in Figure 2).

Figure 2. Site Map



NOTE: This depiction of the lease premises is based on unverified information provided by the Applicant or other parties and is not a waiver or limitation of any State interest in the subject or any other property

#### TERM:

10 years, beginning June 7, 2024.

#### **CONSIDERATION:**

\$1,092 per year, with an annual Consumer Price Index adjustment and \$2,981 compensation for the unauthorized occupation of State Land by two mooring buoys for the period prior to June 7, 2024.

#### **SPECIFIC LEASE PROVISIONS:**

- Liability insurance in an amount no less than \$1,000,000 per occurrence.
- Lessee expressly acknowledges that a permit or registration from the Tahoe
  Regional Planning Agency (TRPA) may be required for the Authorized
  Improvements and failure to obtain a permit or registration from TRPA and
  maintain compliance with that permit or registration may result in TRPA imposing
  civil penalties and will constitute a breach of this lease.
- Lessee shall not store any personal items or construct any improvements in the Public Trust easement which may impair the public's right of access for navigation, fishing, and Public Trust-consistent recreational uses.
- Lessee agrees the provisions of Section 3, Paragraph 11 shall also extend to the period of Lessee's unauthorized occupation of State-owned land from October 21, 2019 through June 6, 2024.

# STAFF ANALYSIS AND RECOMMENDATION:

#### **AUTHORITY:**

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, 6503.5, and 6505.5; California Code of regulations, title 2, sections 2000 and 2003.

#### Public Trust and State's Best Interests:

On February 9, 2016, the Commission authorized a General Lease – Recreational Use issued to Viking 1 Property, LLC, California Limited Liability Company for the use and maintenance of one existing mooring buoy previously authorized by the Commission, and use and maintenance of one existing mooring buoy not previously authorized by the Commission (Item 14, February 9, 2016). The lease expires January 4, 2025. On March 2, 2024, the two mooring buoys were registered with TRPA (Registration No. 11338).

During the application process, staff learned the Applicant owns the adjacent property at 4080 North Lake Boulevard, near Carnelian Bay, Placer County, with two buoys not previously under lease. The two mooring buoys have been registered with TRPA since October 21, 2019, and were most recently registered with TRPA on March 2, 2024 (Registration No. 10786).

The Applicant has applied to quitclaim the existing lease for two mooring buoys, and has requested a General Lease – Recreational Use for the use of two existing mooring buoys previously authorized by the Commission and two mooring buoys not previously authorized by the Commission. Staff recommend acceptance of a Lease Quitclaim Deed for the current lease concurrent with the issuance of a new lease to the Applicant.

Staff recommend the Commission accept \$2,981 as compensation from the Applicant for the unauthorized occupation of State land by the two mooring buoys associated with 4080 North Lake Boulevard. These buoys were not previously authorized by the Commission and have occupied sovereign land from October 21, 2019 through June 6, 2024. The proposed lease will also require that the Applicant agree to indemnify the State for its unauthorized occupation of State land, ensuring the State is protected prior to June 7, 2024.

Rent under the current lease has been paid through January 4, 2025. Staff recommends the acceptance of a lease quitclaim deed effective June 6, 2024, and the issuance of a new lease starting June 7, 2024. The payment made on the current lease will be prorated and the remaining balance used to offset a portion of the rent due for the proposed new lease.

The mooring buoys are privately owned and maintained and facilitate recreational boating. Recreational boating is a water-dependent use that is generally consistent with the common law Public Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust Land. (Pub. Resources Code, § 6503.5.)

The buoys are located directly lakeward of the upland properties and occupy a relatively small area of the lake. The proposed lease does not alienate the State's fee simple interest or permanently impair public rights.

The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the lease premises, and reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from state land and restore the lease premises to their original condition.

The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the occupation of the public land involved.

#### CLIMATE CHANGE:

Climate change significantly affects inland non-tidal lakes such as Lake Tahoe. The frequency and severity of natural disasters like flooding, wildfire, drought, extreme heat, and storms are increasing throughout the state of California, including the Sierra Nevada mountains, and will continue to accelerate through the end of the century. Structures along the shores of inland lakes are particularly vulnerable to the more frequent and extreme weather events and shifts in seasonal characteristics.

According to California's Fourth Climate Change Assessment, released in 2018, the most significant impacts of climate change in the Sierra Nevada Region are more intense heat, precipitation extremes, declining snowpacks, and changes in streamflow timing. The long-term warming trend will lead to warmer and shorter winters, and longer and drier summers. Successive dry and warm winters are resulting in minimal snowpack, increased winter streamflows and floods, and decreased spring and summer runoff. Prolonged low lake levels will become normal. Low lake level conditions can create more expansive beaches and increased shoreline access in dry months. However, these conditions interfere with boat launching and mooring facilities. This impact is most noticeable where the facilities are sited on shallow, low gradient lake bottom locations.

Dry winters will be punctuated with exceedingly wet years where prolonged and excessive precipitation can produce flash floods. High precipitation in these years will result in higher lake levels, causing beaches to narrow and reducing public access. Extra saturation of the soil can increase erosion, especially following intense wildfire seasons. Surface runoff water may carry more sediment into the lake, adversely impacting water quality and clarity.

Climate change may also lead to more intense and unpredictable storm events and winds. These storms may deviate from prevailing wind patterns for the region. These winds can accelerate shoreline erosion in some areas or cause erosion in areas not typically subject to erosion. Additionally, these winds can increase wave damage on structures and boats along the lake.

Improvements authorized under this lease may require more frequent inspection and maintenance to ensure they are not displaced during storm events. Watercraft moored to buoys, piers, or docks are also vulnerable to high wind events and damaging waves.

#### CONCLUSION:

For all the reasons above, staff believes the issuance of this lease will not substantially interfere with Public Trust needs at this location, at this time, and for the term of the proposed lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

# **OTHER PERTINENT INFORMATION:**

- Approval or denial of the application is a discretionary action by the Commission. Each time the Commission approves or rejects a use of sovereign land, it exercises legislatively delegated authority and responsibility as trustee of the State's Public Trust lands as authorized by law. If the Commission denies the application the Applicant may be required to remove the four mooring buoys and return the premises to their original condition. The lessee has no right to a new lease or to renewal of any previous lease.
- 2. This action is consistent with the "Leading Climate Activism" and "Meeting Evolving Public Trust Needs" Strategic Focus Areas of the Commission's 2021-2025 Strategic Plan.
- 3. Staff recommends that the Commission find that this activity is exempt from the requirements of the California Environmental Quality Act (CEQA) as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 14, section 15301.

Authority: Public Resources Code section 21084 and California Code of Regulations, title 14, section 15300.

# **RECOMMENDED ACTION:**

It is recommended that the Commission:

#### **CEQA FINDING:**

Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 14, section 15301.

#### PUBLIC TRUST AND STATE'S BEST INTERESTS:

Find that the proposed lease will not substantially impair the public rights to navigation and fishing or substantially interfere with Public Trust needs and values at this location, at this time, and for the term of the lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

#### **AUTHORIZATION:**

- 1. Accept a Lease Quitclaim Deed for Lease 5730, effective June 6, 2024.
- 2. Authorize acceptance of compensation from the Applicant in the amount of \$2,981 for unauthorized occupation of State land for the period prior to June 7, 2024, for two of the mooring buoys.
- 3. Authorize issuance of a General Lease Recreational Use to the Applicant beginning June 7, 2024, for a term of 10 years, for the use and maintenance of four existing mooring buoys; annual rent in the amount of \$1,092, with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$1,000,000 per occurrence.