

Staff Report 08

LESSEE:

Herbert H. Hooper, D.D.S., Surviving Trustee of the 2007 Hooper Family Revocable Trust

APPLICANT:

William P. Walsh and Margret M. Walsh

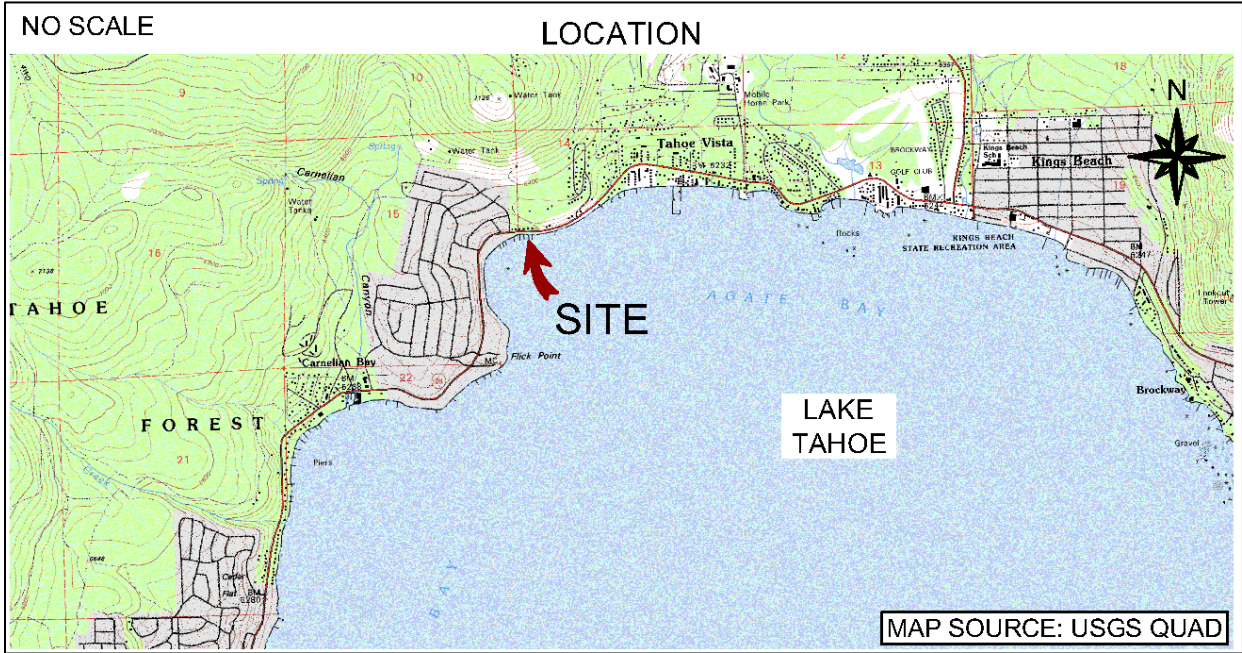
PROPOSED ACTION:

Termination and Issuance of a General Lease – Recreational Lease.

AREA, LAND TYPE, AND LOCATION:

Sovereign land in Lake Tahoe, adjacent to 6073 North Lake Boulevard, near Carnelian Bay, Placer County (as shown in Figure 1).

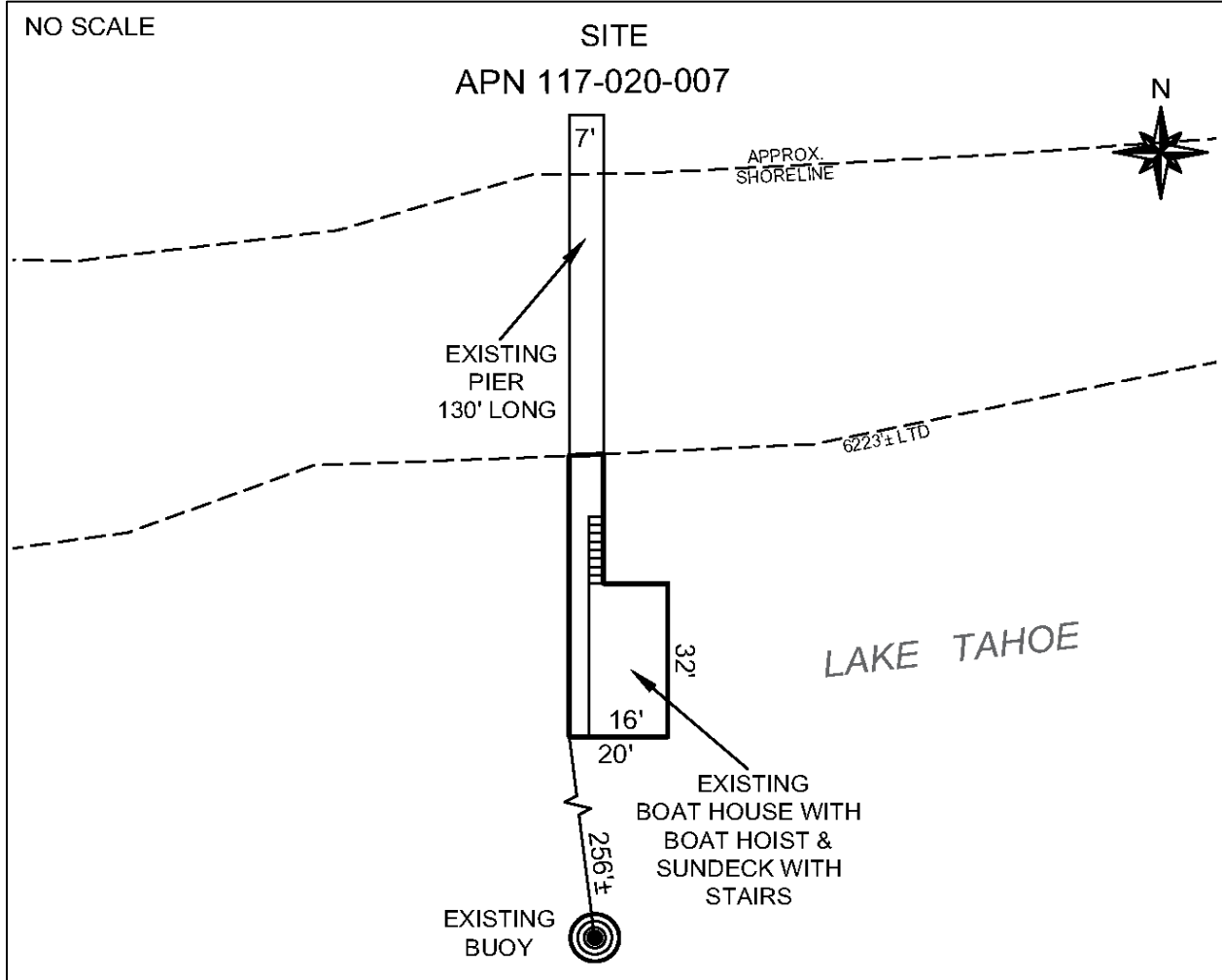
Figure 1. Location



AUTHORIZED USE:

Use of an existing pier, boathouse with boat hoist, sundeck with stairs, and one mooring buoy (as shown in Figure 2).

Figure 2. Site Map



NOTE: This depiction of the lease premises is based on unverified information provided by the Applicant or other parties and is not a waiver or limitation of any State interest in the subject or any other property.

TERM:

10 years, beginning August 17, 2023.

CONSIDERATION:

\$2,201 per year, with an annual Consumer Price Index adjustment, and \$832 to compensate for the unauthorized occupation of state sovereign land April 1, 2023 through August 16, 2023.

SPECIFIC LEASE PROVISIONS:

- Liability insurance in an amount no less than \$1,000,000 per occurrence.
- Lessee expressly acknowledges that a permit or registration from the Tahoe Regional Planning Agency (TRPA) may be required for the Authorized Improvements and failure to obtain a permit or registration from TRPA and maintain compliance with that permit or registration may result in TRPA imposing civil penalties and will constitute a breach of this lease.
- The lease provides that signs shall be posted on each side of the pier to indicate passage and to provide continuous shoreline access to the Public Trust Easement below elevation 6228.75 feet, Lake Tahoe Datum (LTD).
- Lessee shall not store any personal items or construct any improvements in the Public Trust easement which may impair the public's right of access for navigation, fishing, and Public Trust-consistent recreational uses.
- Lessee agrees and acknowledges that the hazards associated with climate change may require additional maintenance or protection strategies regarding the improvements on the lease premises.
- Lessee agrees the provisions of Section 3, Paragraph 8 shall also extend to the period of Lessee's unauthorized occupation of state-owned lands, from October 17, 2022 through August 16, 2023.

STAFF ANALYSIS AND RECOMMENDATION:

AUTHORITY:

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, 6503.5, and 6505.5; California Code of regulations, title 2, sections 2000 and 2003.

PUBLIC TRUST AND STATE'S BEST INTERESTS:

On April 26, 2022, the Commission authorized a General Lease – Recreational Use to Herbert H. Hooper, D.D.S., Surviving Trustee of the 2007 Hooper Family Revocable Trust, for an existing pier, boathouse with boat hoist, sundeck with stairs, and one mooring buoy ([Item 12, April 26, 2022](#)). That lease will expire on April 25, 2032. The boat hoist and one mooring buoy were registered with TRPA on February 1, 2023 (Registration No. 11112).

On October 17, 2022, the Lessee transferred ownership interest in the upland parcel to William P. Walsh and Margret M. Walsh. Staff recommends terminating the existing lease because the Lessee did not notify staff of the sale of the upland

parcel nor sign a lease quitclaim deed. The proposed termination date is October 17, 2022, the day the Applicant took ownership of the upland parcel. Invoices for this lease have been paid through March 31, 2023. The Applicant is applying for an issuance of a General Lease – Recreational Use for the existing pier, boathouse with boat hoist, sundeck with stairs, and one mooring buoy.

Due to monthly invoices being paid through March 31, 2023, staff recommends that the Commission accept compensation from the Applicant for unauthorized occupation of State land in the amount of \$832.

The lease provisions regarding the indemnity will apply for October 17, 2022, when the Applicant took ownership of the upland, through August 16, 2023, the day before the beginning of the new lease.

The pier, boathouse with boat hoist, and one mooring buoy are privately owned and maintained and facilitate recreational boating. Recreational boating is a water-dependent use that is generally consistent with the common law Public Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust land. (Pub. Resources Code, § 6503.5.)

The subject pier, boathouse with boat hoist and sundeck with stairs are built on pilings and the topography is rocky and sloped, with medium sized rocks scattered across the shoreline, making the shoreline difficult to access for pedestrians in this area. The pier is built on pilings, and public access for pedestrians and lake-related activities are available at varying water levels underneath the pier within the Public Trust easement. Applicant thus agrees to allow the public to pass and re-pass under the pier in the Public Trust easement. Signs are required to be posted on each side of the pier identifying the designated public passageway and are required to be in place at all times.

Although the sundeck with stairs is a private use of public property, and not a Public Trust consistent use, the sundeck is built onto the existing boathouse and does not expand the footprint of the subject facilities. While new sundecks are not generally authorized, sundecks that have been in place for many years have been permitted, so long as they do not significantly interfere with Public Trust needs or activities.

The use and maintenance of this sundeck was authorized by the Commission on April 26, 2022 ([Item 12, April 26, 2022](#)). Therefore, staff recommends the authorization of the sundeck. However, the proposed lease contains terms such that the sundeck may not be expanded or rebuilt if it is substantially damaged or destroyed.

The proposed lease does not alienate the State's fee simple interest or permanently impair public rights. The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the lease premises, and reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from State land and restore the lease premises to their original condition.

The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the occupation of the public land involved.

CLIMATE CHANGE:

Climate change significantly affects inland non-tidal lakes such as Lake Tahoe. The frequency and severity of natural disasters like flooding, wildfire, drought, extreme heat, and storms are increasing throughout the state of California, including the Sierra Nevada mountains, and will continue to accelerate through the end of the century. Structures along the shores of inland lakes are particularly vulnerable to the more frequent and extreme weather events and shifts in seasonal characteristics.

According to [California's Fourth Climate Change Assessment](#), released in 2018, the most significant impacts of climate change in the Sierra Nevada Region are more intense heat, precipitation extremes, declining snowpacks, and changes in streamflow timing. The long-term warming trend will lead to warmer and shorter winters, and longer and dryer summers. Successive dry and warm winters are resulting in minimal snowpack, increased winter streamflows and floods, and decreased spring and summer runoff. Prolonged low lake levels will become normal. Low lake level conditions can create more expansive beaches and increased shoreline access in dry months. However, these conditions interfere with boat launching and mooring facilities. This impact is most noticeable where the facilities are sited on shallow, low gradient lake bottom locations.

Dry winters will be punctuated with exceedingly wet years where prolonged and excessive precipitation can produce flash floods. High precipitation in these years will result in higher lake levels, causing beaches to narrow and reducing public access. Extra saturation of the soil can increase erosion, especially following intense wildfire seasons. Surface runoff water may carry more sediment into the lake, adversely impacting water quality and clarity.

Climate change may also lead to more intense and unpredictable storm events and winds. These storms may deviate from prevailing wind patterns for the region.

These winds can accelerate shoreline erosion in some areas or cause erosion in areas not typically subject to erosion. Additionally, these winds can increase wave damage on structures and boats along the lake.

Improvements authorized under this lease may require more frequent inspection and maintenance to ensure they are not displaced during storm events. Watercraft moored to buoys, piers, or docks are also vulnerable to damage from high wind events and excessive waves.

CONCLUSION:

For all the reasons above, staff believes issuance of this lease will not substantially interfere with Public Trust needs at this location, at this time, and for the foreseeable term of the proposed lease; and is in the best interests of the State.

OTHER PERTINENT INFORMATION:

1. Approval or denial of the application is a discretionary action by the Commission. Each time the Commission approves or rejects a use of sovereign land, it exercises legislatively delegated authority and responsibility as trustee of the State's Public Trust lands as authorized by law. If the Commission denies the application the Applicant may be required to remove the existing pier, boathouse with boat hoist, sundeck with stairs and one mooring buoy and return the premises to their original condition. The lessee has no right to a new lease or to renewal of any previous lease.
2. This action is consistent with the "Leading Climate Activism" and "Meeting Evolving Public Trust Needs" Strategic Focus Areas of the Commission's 2021-2025 Strategic Plan.
3. Termination of the lease is not a project as defined by the California Environmental Quality Act (CEQA) because it is an administrative action that will not result in direct or indirect physical changes in the environment.

Authority: Public Resources Code section 21065 and California Code of Regulations, title 14, section 15378, subdivision (b)(5).

4. Staff recommends that the Commission find that this activity is exempt from the requirements of CEQA as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

Authority: Public Resources Code section 21084, California Code of Regulations, title 14, section 15300, and California Code of Regulations, title 2, section 2905.

RECOMMENDED ACTION:

It is recommended that the Commission:

CEQA FINDING:

Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

PUBLIC TRUST AND STATE'S BEST INTERESTS:

1. Find that the pier, boathouse with boat hoist, and one mooring buoy will not substantially impair the public rights to navigation and fishing or substantially interfere with the Public Trust needs and values at this location, at this time, and for the foreseeable term of the proposed lease, and are consistent with the common law Public Trust Doctrine; and
2. Find that the existing and continuing use and maintenance of the sundeck with stairs is not generally associated with Public Trust uses, but the current use does not substantially interfere with Public Trust needs and values at this location, at this time; and
3. Find that issuing the proposed lease is in the best interests of the State.

AUTHORIZATION:

1. Termination effective October 17, 2022, for Lease 4056, a General Lease – Recreational Use, issued to Herbert H. Hooper, D.D.S., Surviving Trustee of the 2007 Hooper Family Revocable Trust.
2. Accept compensation from the Applicant in the amount of \$832, for the unauthorized occupation of State land for the period prior to August 16, 2023.
3. Authorize issuance of a General Lease – Recreational Use to the Applicant beginning August 17, 2023, for a term of 10 years, for use of an existing pier, boathouse with boat hoist, sundeck with stairs, and one mooring buoy; annual rent in the amount of \$2,201, with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$1,000,000 per occurrence.