

Staff Report 78

APPLICANT:

Trinidad Island Homeowners Association

PROPOSED ACTION:

Issuance of a General Lease – Recreational Use

AREA, LAND TYPE, AND LOCATION:

Sovereign land in the Main Channel of Huntington Harbour, adjacent to 3282 through 3472 Venture Drive, Huntington Beach, Orange County.

AUTHORIZED USE:

Use and maintenance of 60 existing boat slips and nine access ramps, and periodic maintenance dredging.

TERM:

10 years, beginning March 1, 2023.

CONSIDERATION:

\$27,825 per year, with an annual Consumer Price Index adjustment; and \$20,525 for the unauthorized occupation of state land from June 1, 2022 through February 28, 2023.

SPECIFIC LEASE PROVISIONS:

Liability insurance in an amount no less than \$3,000,000 per occurrence.

STAFF ANALYSIS AND RECOMMENDATION:

AUTHORITY:

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, and 6503.5;
California Code of Regulations, title 2, sections 2000 and 2003.

PUBLIC TRUST AND STATE'S BEST INTERESTS:

On March 29, 2012, the Commission authorized a General Lease - Recreational Use to the Trinidad Island Homeowners Association for the use and maintenance of 60 existing boat slips and nine access ramps, and periodic maintenance dredging in the Main Channel of Huntington Harbour, adjacent to 3282 through 3471 Venture Drive, Huntington Beach, Orange County ([Item 92, March 29, 2012](#)).

On February 7, 2017, staff performed a rent review on this lease as directed by lease terms and conditions ([Item C57, February 7, 2017](#)). This resulted in the modification of annual rent from \$20,422 to \$23,075. This Lease expired on May 31, 2022.

The Applicant is now applying for a General Lease – Recreational Use for the use and maintenance of the 60 existing boat slips and nine access ramps, and periodic maintenance dredging. Staff recommends issuance of a General Lease – Recreational Use to the Applicant, to take effect on March 1, 2023.

The Applicant will pay \$20,525 for the unauthorized occupation of state land by the subject boat slips and access ramps for the period beginning June 1, 2022 through February 28, 2023, the day before the beginning date of the proposed lease. Additionally, the proposed lease will require the Applicant to indemnify the State for the entire period of unauthorized occupation, ensuring the State is protected.

The subject facilities are privately owned and maintained and have existed at this location for many years. The boat slips and access ramps are used for the docking and mooring of recreational boats. Recreational boating is water-dependent and is generally consistent with the common law Public Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust lands. (Pub. Resources Code, § 6503.5.)

The periodic maintenance dredging authorized by this lease is not performed for commercial purposes and is limited to 2,500 cubic yards of dredged material per year. Furthermore, the dredged material cannot be sold. Additionally, dredging can only occur if the applicant obtains the appropriate permits from those public agencies with pertinent jurisdiction. There is no monetary consideration due for this dredging as it serves no commercial purpose, and the dredged material cannot be sold.

The Main Channel in Huntington Harbour was created in the early 1960s, and the adjacent upland parcels are privately owned and developed with residences. There is no public access at this location because the private upland properties directly abut the concrete bulkhead that defines the limits of the channel. The boat

slips terminate at the pierhead line, leaving the majority of the Main Channel available for navigation and public recreation.

The proposed lease does not alienate the State's fee simple interest or permanently impair public rights. The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the leased premises, and reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from State land. The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the use of public land.

CLIMATE CHANGE:

Climate change impacts, including sea level rise, increased wave activity, storm events, and flooding are not limited to the open coast. The existing structures subject to the proposed lease are located within the Huntington Harbour development, along an inland, navigable, tidally influenced channel, and may be vulnerable to the impacts of sea level rise. Huntington Harbour is built near sea level elevation, and as a result is vulnerable to flooding and storm surge events. Huntington Harbour is adjacent to two wetlands, Bolsa Chica and the Seal Beach National Wildlife Refuge, which could act as natural buffers to storm surges and lessen flood risks.

The California Ocean Protection Council updated the *State of California Sea-Level Rise Guidance* in 2018 to provide a synthesis of the best available science on sea level rise projections and rates. Commission staff evaluated the "high emissions," "medium-high risk aversion" scenario to apply a conservative approach based on both current emission trajectories and the lease location and structures. The Los Angeles tide gauge was used for the projected sea-level rise scenario for the lease area as listed in Table 1.

Table 1. Projected Sea Level Rise for Los Angeles

Year	Projection (feet)
2030	0.7
2040	1.2
2050	1.8
2100	6.7

Source: Table 28, [State of California Sea-Level Rise Guidance: 2018 Update](#)

Note: Projections are with respect to a 1991 to 2009 baseline.

As stated in [Safeguarding California Plan: 2018 Update](#) (California Natural Resources Agency 2018), climate change is projected to increase the frequency and severity of natural disasters related to flooding, drought, and storms (especially when coupled with sea level rise). The combination of these conditions will likely result in increased wave run up, storm surge, and flooding in coastal and near coastal areas. In tidally influenced waterways, more frequent and powerful storms can result in increased flooding conditions and damage from storm created debris. Climate change and sea level rise will further influence coastal and riverine areas by changing erosion and sedimentation rates. Beaches, coastal landscapes, and near-coastal riverine areas will be exposed to increased wave force and run up, potentially resulting in greater beach or bank erosion than previously experienced.

This increase in sea level combined with more frequent and stronger storm events will likely expose the lease area structures to higher flood risks, comprised of greater total water levels for longer periods of time. Flooding conditions could cause structures to be damaged or dislodged, presenting hazards to public safety as well as dangers for navigation within the channel. The fixed features may need to be raised or reinforced to withstand future conditions.

More locally based knowledge of sea level rise impacts and adaptation strategies will be available to Huntington Harbour residents as a result of the ongoing efforts to update the City of Huntington Beach's Local Coastal Program and General Plan, and through the city's Coastal Resiliency Task Force.

Regular maintenance, as referenced in the lease, will reduce the likelihood of severe structural degradation or dislodgement. Pursuant to the proposed lease, the Applicant acknowledges that the lease premises and adjacent upland (not within the lease area) are located in an area that may be subject to the effects of climate change, including sea level rise.

CONCLUSION:

For all the reasons above, Commission staff believes the issuance of this lease will not substantially interfere with Public Trust needs at this location, at this time, and for the foreseeable term of the proposed lease; and is in the best interests of the State.

OTHER PERTINENT INFORMATION:

1. Approval or denial of an application is a discretionary action by the Commission. Each time the Commission approves or rejects a use of sovereign land, it exercises legislatively delegated authority and responsibility as trustee of

the State's Public Trust lands as authorized by law. If the Commission denies the application, the Applicant may be required to remove the existing boat slips and access ramps and restore the premises to their original condition. The lessee has no right to a new lease or renewal of any previous lease.

2. This action is consistent with the "Leading Climate Activism" and "Meeting Evolving Public Trust Needs" Strategic Focus Areas of the Commission's 2021-2025 Strategic Plan.
3. **Existing Boat Slips and Access Ramps:** Staff recommends that the Commission find that this activity is exempt from the requirements of the California Environmental Quality Act (CEQA) as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).
4. **Maintenance Dredging:** Staff recommends that the Commission find that this activity is exempt from the requirements of CEQA as a categorically exempt project. The project is exempt under Class 4, Minor Alterations to Land; California Code of Regulations, title 2, section 2905, subdivision (d)(4).

Authority: Public Resources Code section 21084, California Code of Regulations, title 14, section 15300, and California Code of Regulations, title 2, section 2905.

EXHIBITS:

- A. Land Description
- B. Site and Location Map

RECOMMENDED ACTION:

It is recommended that the Commission:

CEQA FINDING:

1. **Existing Boat Slips and Access Ramps:** Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).
2. **Maintenance Dredging:** Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a

categorically exempt project, Class 4, Minor Alterations to Land; California Code of Regulations, title 2, section 2905, subdivision (d)(4).

PUBLIC TRUST AND STATE’S BEST INTERESTS:

Find that the proposed lease will not impair the public rights to navigation and fishing or substantially interfere with Public Trust needs and values at this location, at this time, and for the foreseeable term of the proposed lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

AUTHORIZATION:

1. Authorize acceptance of compensation from the applicant in the amount of \$20,525 for the unauthorized occupation of State lands for the period of June 1, 2022 through February 28, 2023.
2. Authorize issuance of a General Lease – Recreational Use to the Applicant beginning March 1, 2023, for a term of 10 years, for the use and maintenance of 60 existing boat slips and nine access ramps, and periodic maintenance dredging, as described in Exhibit A and shown on Exhibit B (for reference purposes only) attached and by this reference made a part hereof; annual rent in the amount of \$27,825, with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$3,000,000 per occurrence.

EXHIBIT A

LEASE 5258

LAND DESCRIPTION

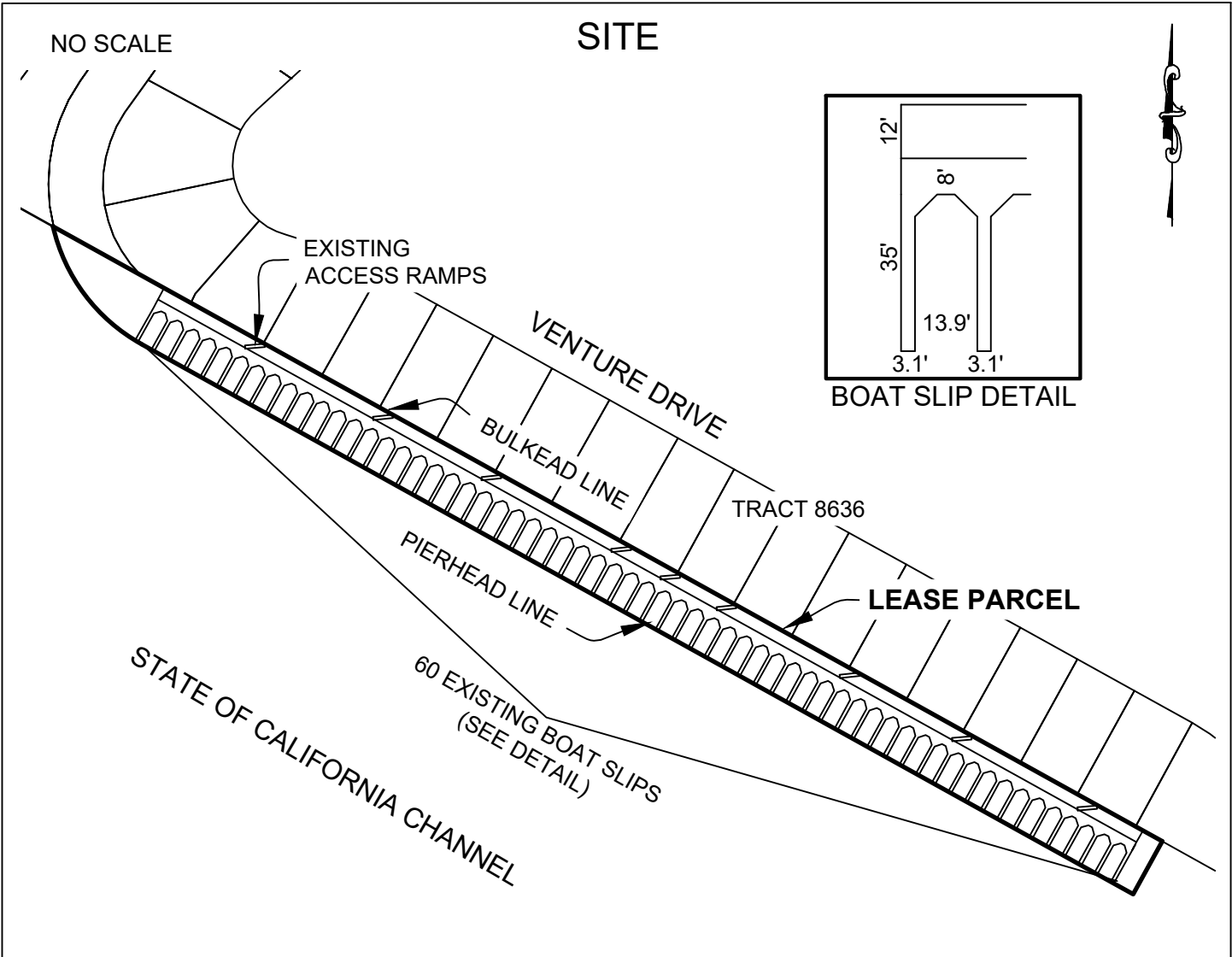
A parcel of submerged land in the State owned channel of Huntington Harbor, being a portion of fractional Section 19, T5S, R11W, SBM, Orange County, California, per map filed in Book 51, Page 13, of Miscellaneous Maps, Orange County Records, said parcel being more particularly described as follows:

COMMENCING at the most westerly corner of Lot 70 of Tract No. 9168, shown on the map filed in Book 371, pages 16 through 20 of Miscellaneous Maps, Orange County Records; thence N 61°00'00" W, 720.00 feet, along the northerly boundary of the 400 foot channel described as "Strip A" in the deed recorded in Book 6368, Pages 411 through 413, to the TRUE POINT OF BEGINNING; thence continuing along said northerly boundary, N 61°00'00" W, 1159.56 feet to a point on a non-tangent curve concave to the northeast with a radius of 165 feet and a central angle of 48°11'23" and from which the radius point of said curve bears N 77°11'23" E; thence southeasterly along said curve 138.78 feet; thence tangent to said curve, S 61°00'00" E, 1036.58 feet; thence N 29°00'00" E, 55.00 feet to the POINT OF BEGINNING.

END OF DESCRIPTION

The above description is a duplicate of that original description prepared March, 1992 by LLB as found in file PRC 5258.1 in the Sacramento office of the California State Lands Commission.





TRINIDAD ISLAND H.O.A., HUNTINGTON HARBOR

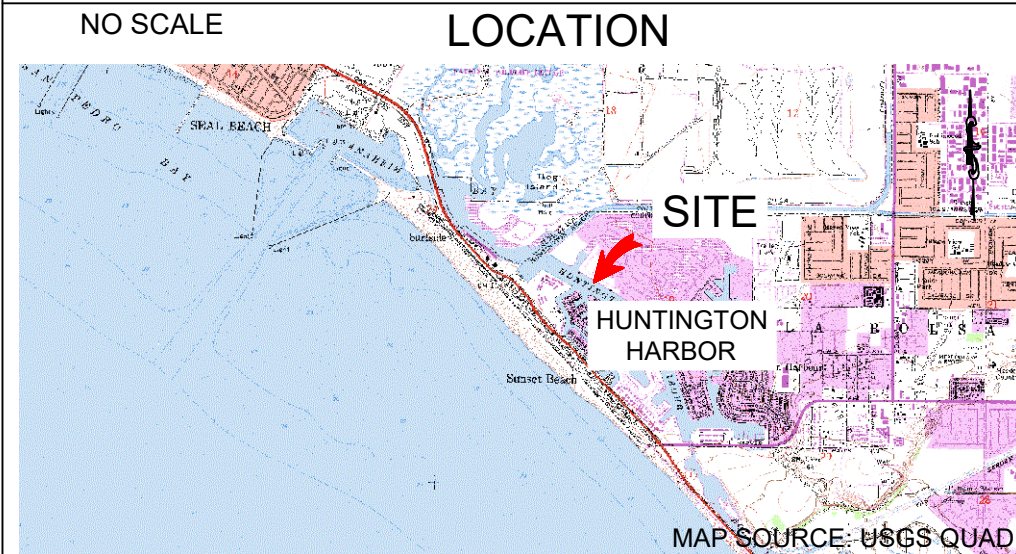


EXHIBIT B

LEASE 5258
 TRINIDAD ISLAND H.O.A.
 GENERAL LEASE -
 RECREATIONAL USE
 HUNTINGTON HARBOR
 ORANGE COUNTY



THIS EXHIBIT IS SOLELY FOR PURPOSES OF GENERALLY DEFINING THE LEASE PREMISES, IS BASED ON UNVERIFIED INFORMATION PROVIDED BY THE LESSEE OR OTHER PARTIES AND IS NOT INTENDED TO BE, NOR SHALL IT BE CONSTRUED AS, A WAIVER OR LIMITATION OF ANY STATE INTEREST IN THE SUBJECT OR ANY OTHER PROPERTY.