Meeting Date: 10/25/22 Lease Number: 3250 Staff: L. Anderson

# Staff Report 44

# APPLICANT:

Alicia Dose

# **PROPOSED ACTION:**

Issuance of a General Lease – Recreational Use

#### AREA, LAND TYPE, AND LOCATION:

Sovereign land in the Midway Channel of Huntington Harbour, adjacent to 3242 Gilbert Drive, Huntington Beach, Orange County

#### AUTHORIZED USE:

Use and maintenance of an existing boat dock with access ramp.

#### TERM:

10 years, beginning October 25, 2022.

#### **CONSIDERATION:**

\$1,177 per year, with an annual Consumer Price Index adjustment and \$2,161 to compensate for the unauthorized occupation of state sovereign land for the period prior to October 25, 2022.

#### **SPECIFIC LEASE PROVISIONS:**

Liability insurance in an amount no less than \$1,000,000 per occurrence.

# STAFF ANALYSIS AND RECOMMENDATION:

#### AUTHORITY:

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, 6503.5, and 6505.5; California Code of Regulations, title 2, sections 2000 and 2003.

### PUBLIC TRUST AND STATE'S BEST INTERESTS:

On February 8, 2011, the Commission authorized a General Lease – Recreational Use to Alicia Dose for a boat dock and access ramp (<u>Item C04, February 8, 2011</u>). The lease expired August 31, 2020. The Applicant is applying for a General Lease – Recreational Use for the use and maintenance of the existing boat dock and access ramp.

The Applicant is applying for a General Lease – Recreational Use, for use and maintenance of the existing boat dock and access ramp in Huntington Harbour. The subject facilities have existed at this location for many years, as shown on the Applicant's lease application and Commission records.

The subject facilities are privately owned and maintained. The boat dock and access ramp are used for the docking and mooring of recreational boats. Recreational boating is water-dependent and is generally consistent with the common law Public Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust lands (Pub. Resources Code, §6503.5).

The Midway Channel in Huntington Harbour was created in the early 1960s, and the adjacent upland parcel is developed with a residence. There is no public access at this upland property because the private upland property directly abuts the concrete bulkhead that defines the limits of the channel. The boat dock extends to the pierhead line, which is 60 feet into the 200-foot-wide channel, leaving the majority of the Midway Channel available for navigation and public recreation.

The proposed lease does not alienate the State's fee simple interest or permanently impair public rights. The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the leased premises, and reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from State land. The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the use of public land.

Staff recommends the Commission accept compensation from the Applicant in the amount of \$2,161 for the unauthorized occupation of state land for the appurtenant facilities, for the period beginning August 31, 2020, the day that the prior lease ended, through October 24, 2022, the day preceding issuance of the proposed lease.

## CLIMATE CHANGE:

Climate change impacts, including sea level rise, increased wave activity, storm events, and flooding are not limited to the open coast. The existing structures subject to the proposed lease are located within the Huntington Harbour development, along an inland, navigable, tidally influenced channel, and may be vulnerable to the impacts of sea level rise. Huntington Harbour is built near sea level elevation, and as a result is vulnerable to flooding and storm surge events. Huntington Harbour is adjacent to two wetlands, Bolsa Chica and the Seal Beach National Wildlife Refuge, which could act as natural buffers to storm surges and lessen flood risks.

The California Ocean Protection Council updated the State of California Sea-Level Rise Guidance in 2018 to provide a synthesis of the best available science on sea level rise projections and rates. Commission staff evaluated the "high emissions," "medium-high risk aversion" scenario to apply a conservative approach based on both current emission trajectories and the lease location and structures. The Los Angeles tide gauge was used for the projected sea level rise scenario for the lease area as listed in Table 1.

Year	Projection (feet)
2030	0.7
2040	1.2
2050	1.8
2100	6.7

Source: Table 28, State of California Sea-Level Rise Guidance: 2018 Update Note: Projections are with respect to a 1991 to 2009 baseline.

As stated in Safeguarding California Plan: 2018 Update (California Natural Resources Agency 2018), climate change is projected to increase the frequency and severity of natural disasters related to flooding, drought, and storms (especially when coupled with sea level rise). The combination of these conditions will likely result in increased wave run up, storm surge, and flooding in coastal and near coastal areas. In tidally influenced waterways, more frequent and powerful storms can result in increased flooding conditions and damage from storm-created debris. Climate change and sea level rise will further influence coastal and riverine areas by changing erosion and sedimentation rates. Beaches, coastal landscapes, and near-coastal riverine areas will be exposed to increased wave force and run up, potentially resulting in greater beach or bank erosion than previously experienced. This increase in sea level combined with more frequent and stronger storm events will likely expose the lease area structures to higher flood risks, comprised of greater total water levels for longer periods of time. Flooding conditions could cause structures to be damaged or dislodged, presenting hazards to public safety as well as dangers for navigation within the channel. The fixed features may need to be raised or reinforced to withstand future conditions.

More locally based knowledge of sea level rise impacts and adaptation strategies will be available to Huntington Harbour residents as a result of the ongoing efforts to update the City of Huntington Beach's Local Coastal Program and General Plan, and through the City's Coastal Resiliency Task Force.

Regular maintenance, as referenced in the lease, may reduce the likelihood of severe structural degradation or dislodgement. Pursuant to the proposed lease, the Applicant acknowledges that the lease premises and adjacent upland (not within the lease area) are located in an area that may be subject to the effects of climate change, including sea level rise.

### **CONCLUSION:**

For all the reasons above, Commission staff believes the issuance of this lease will not substantially interfere with Public Trust needs at this location at this time, nor for the foreseeable term of the proposed lease; and is in the best interests of the State

# **OTHER PERTINENT INFORMATION:**

- 1. Approval or denial of an application is a discretionary action by the Commission. Each time the Commission approves or rejects a use of sovereign land, it exercises legislatively delegated authority and responsibility as trustee of the State's Public Trust lands as authorized by law. If the Commission denies the application, the Applicant may be required to remove the existing boat dock and access ramp and restore the premises to their original condition. The lessee has no right to a new lease or renewal of any previous lease.
- 2. This action is consistent with the "Leading Climate Activism" and "Meeting Evolving Public Trust Needs" Strategic Focus Areas of the Commission's 2021-2025 Strategic Plan.
- 3. Staff recommends that the Commission find that this activity is exempt from the requirements of the California Environmental Quality Act (CEQA) as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

Authority: Public Resources Code section 21084, California Code of Regulations, title 14, section 15300, and California Code of Regulations, title 2, section 2905.

## **EXHIBITS:**

- A. Land Description
- B. Site and Location Map

## **RECOMMENDED ACTION:**

It is recommended that the Commission:

#### **CEQA** FINDING:

Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

### PUBLIC TRUST AND STATE'S BEST INTERESTS:

Find that the proposed lease will not substantially impair the public rights to navigation and fishing or substantially interfere with the Public Trust needs and values at this location, at this time, and for the foreseeable term of the lease; is consistent with the common law Public Trust Doctrine; and find that issuing the proposed lease is in the best interests of the State.

## **AUTHORIZATION:**

- 1. Authorize acceptance of compensation from the Applicant in the amount of \$2,161 for unauthorized occupation of State land for the period beginning August 31, 2020 to October 24, 2022.
- 2. Authorize issuance of a General Lease Recreational Use to the Applicant beginning October 25, 2022, for a term of 10 years, for the use and maintenance of a boat dock with access ramp, as described in Exhibit A and shown on Exhibit B (for reference purposes only) attached and by this reference made a part hereof; annual rent in the amount of \$1,177 with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$1,000,000 per occurrence.

#### EXHIBIT A

#### LAND DESCRIPTION

A parcel of submerged land in Huntington Harbour, in the City of Huntington Beach, Orange County, State of California, and more particularly described as follows:

BEGINNING at the most easterly corner of Lot 8, as said lot is shown and so designated on that certain map of Tract No.4677 filed in Book 168, Pages 14 through 18 of Miscellaneous Maps, Official Records of said County; thence southeasterly along a line perpendicular to southeasterly line of said lot 30.00 feet to a line parallel to a portion of the southeasterly line of said lot and southeasterly line of Lot B and its southwesterly prolongation; thence southwesterly along said parallel line 87.00 feet; thence northwesterly along a line perpendicular to southeasterly prolongation 30.00 feet to said southeasterly prolongation 30.00 feet to said southwesterly prolongation and southeasterly line of Lot B; thence northeasterly along said prolongation and southeasterly lines of Lot B and Lot 8 to the POINT OF BEGINNING.

#### END OF DESCRIPTION

Prepared 05/26/2022 by the California State Lands Commission Boundary Unit



