Meeting Date: 06/29/21 Lease Number: 3621 Staff: J. Toy

# Staff Report 11

# APPLICANT:

Colleen S. Morrissey, as Trustee of the Amended and Restated Mary Shea Tahoe Pines Qualified Personal Residence Trust

# **PROPOSED ACTION:**

Issuance of a General Lease – Recreational Use

#### AREA, LAND TYPE, AND LOCATION:

Sovereign land in Lake Tahoe, adjacent to 3640 Idlewild Way, near Homewood, Placer County.

#### AUTHORIZED USE:

Continued use and maintenance of an existing pier and two mooring buoys previously authorized by the Commission and three existing boat hoists not previously authorized by the Commission.

#### TERM:

10 years, beginning June 29, 2021.

#### **CONSIDERATION:**

\$1,538 per year, with an annual Consumer Price Index adjustment; and \$1,542 to compensate for the unauthorized occupation of state sovereign land for the period beginning June 28, 2020 through June 28, 2021.

## **SPECIFIC LEASE PROVISIONS:**

- Liability insurance in an amount no less than \$1,000,000 per occurrence.
- Lessee shall not store any personal items or construct any improvements in the Public Trust easement that may impair the public uses of access, navigation, fishing, and lake-related recreation.
- Lessee expressly acknowledges and agrees that issuance of a lease does not substitute for, or provide preference in, obtaining authorizations from the

Tahoe Regional Planning Agency (TRPA) or any other regulatory agency for the improvements authorized by the Commission.

## STAFF ANALYSIS AND RECOMMENDATION:

## AUTHORITY:

Public Resources Code sections 6005, 6216, 6301, 6501.1, 6503, and 6503.5; California Code of Regulations, title 2, sections 2000 and 2003.

## PUBLIC TRUST AND STATE'S BEST INTERESTS:

On June 28, 2010, the Commission authorized a Recreational Pier Lease for an existing pier and two mooring buoys to Edmund H. Shea, III, as Trustee of the Amended and Restated Mary Shea Tahoe Pines Qualified Personal Residence Trust (<u>Item C18, June 28, 2010</u>). On November 15, 2010, the trustee was changed to Colleen S. Morrissey, as Trustee of the Amended and Restated Mary Shea Tahoe Pines Qualified Personal Residence Trust. The lease expired on June 27, 2020.

The Applicant is now applying for a General Lease – Recreational Use for the continued use and maintenance of the existing pier and two mooring buoys previously authorized by the Commission and three existing boat hoists not previously authorized by the Commission. The Applicant was unaware that the three boat hoists, which have existed on the pier for many years, were required to be separately identified in the lease to be considered authorized improvements by the Commission and registered with TRPA. The Applicant registered the boat hoists with TRPA on May 6, 2021, registration number 11595. The two mooring buoys were registered with TRPA on September 9, 2019, registration number 10967.

Staff recommends issuance of a new lease beginning June 29, 2021. Staff further recommends the Commission accept compensation from the Applicant for the pier, three boat hoists, and two mooring buoys' unauthorized occupation of State land in the amount of \$1,542 for the period beginning June 28, 2020, the day after the Applicant's lease expired, through June 28, 2021, the day before the proposed lease begins. The lease indemnity provisions will also extend to this period of unauthorized occupation.

The Applicant owns the upland parcel adjoining the lease premises. The subject facilities are privately owned and maintained, used for the docking and mooring of boats, and facilitate recreational boating. Recreational boating is a water-dependent use that is generally consistent with the common law Public

Trust Doctrine. The California Legislature has identified private recreational boating facilities as an authorized use of Public Trust land (Pub. Resources Code, § 6503.5).

The subject facilities have existed for many years at this location. The pier is built on pilings, providing public access for pedestrians and for lake-related activities at varying water levels underneath the pier. The immediate area of the existing pier is gently sloped with sand and small rocks. The two buoys are located directly lakeward of the upland property and occupy a relatively small area of the lake.

The proposed lease does not alienate the State's fee simple interest or permanently impair public rights. The lease is limited to a 10-year term, does not grant the lessee exclusive rights to the lease premises, and reserves an easement to the public for Public Trust-consistent uses. Upon termination of the lease, the lessee may be required to remove all improvements from State land and restore the lease premises to their original condition.

The proposed lease requires the lessee to insure the lease premises and indemnify the State for any liability incurred as a result of the lessee's activities thereon. The lease also requires the payment of annual rent to compensate the people of the State for the occupation of the public land involved.

For all the reasons above, staff believes the issuance of this lease will not substantially interfere with Public Trust needs at this location, at this time, and for the foreseeable term of the proposed lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

# **OTHER PERTINENT INFORMATION:**

- Approval or denial of the application is a discretionary action by the Commission. Each time the Commission approves or rejects a use of sovereign land, it exercises legislatively delegated authority and responsibility as trustee of the State's Public Trust lands as authorized by law. If the Commission denies the application, the Applicant, as the owner of the improvements on state land, may be required to remove the pier, three boat hoists, and two mooring buoys and restore the premises to their original condition. Upon expiration or prior termination of the lease, the lessee also has no right to a new lease or to renewal of any previous lease.
- 2. This action is consistent with the "Meeting Evolving Public Trust Needs" Strategic Focus Area of the Commission's 2021-2025 Strategic Plan.

 Staff recommends that the Commission find that this activity is exempt from the requirements of the California Environmental Quality Act (CEQA) as a categorically exempt project. The project is exempt under Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

Authority: Public Resources Code section 21084 and California Code of Regulations, title 14, section 15300 and California Code of Regulations, title 2, section 2905.

# EXHIBITS:

- A. Land Description
- B. Site and Location Map

## **RECOMMENDED ACTION:**

It is recommended that the Commission:

#### **CEQA** FINDING:

Find that the activity is exempt from the requirements of CEQA pursuant to California Code of Regulations, title 14, section 15061 as a categorically exempt project, Class 1, Existing Facilities; California Code of Regulations, title 2, section 2905, subdivision (a)(2).

## PUBLIC TRUST AND STATE'S BEST INTERESTS:

Find that the proposed lease will not substantially impair the public rights to navigation and fishing or substantially interfere with Public Trust needs and values at this location, at this time, and for the foreseeable term of the lease; is consistent with the common law Public Trust Doctrine; and is in the best interests of the State.

## **AUTHORIZATION:**

- Authorize acceptance of compensation from the Applicant in the amount of \$1,542 for unauthorized occupation of State land for the period beginning June 28, 2020 through June 28, 2021.
- 2. Authorize issuance of a General Lease Recreational Use to the Applicant beginning June 29, 2021, for a term of 10 years, for the continued use and maintenance of an existing pier and two mooring buoys previously

authorized by the Commission and three existing boat hoists not previously authorized by the Commission, as described in Exhibit A and shown on Exhibit B (for reference purposes only) attached and by this reference made a part hereof; annual rent in the amount of \$1,538, with an annual Consumer Price Index adjustment; and liability insurance in an amount no less than \$1,000,000 per occurrence.

#### EXHIBIT A

#### LAND DESCRIPTION

Three parcels of submerged lands situated in the bed of Lake Tahoe, lying adjacent to Lot 1 of fractional Section 36, Township 15 North, Range 16 East, M.D.B.&M., as shown on Official Government Township Plat approved December 20, 1865, County of Placer, State of California, more particularly described as follows:

PARCEL 1 – PIER

All those lands underlying an existing pier, catwalk with boat hoist and two boat hoists lying adjacent to those parcels described in Grant Deed recorded November 15, 2010 as Document Number 2010-0094362-00 in Official Records of said County.

TOGETHER WITH any applicable Impact Area(s).

EXCEPTING THEREFROM any portion lying landward of elevation 6223 feet LTD on the shoreline of said Lake Tahoe.

PARCELS 2 & 3 – BUOYS

Two circular parcels of land, being 50 feet in diameter, underlying two existing buoys lying adjacent to those parcels described in Grant Deed recorded November 15, 2010 as Document Number 2010-0094362-00 in Official Records of said County.

Accompanying plat is hereby made part of this description.

#### END OF DESCRIPTION

Prepared 03/09/2021 by the California State Lands Commission Boundary Unit.



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